राजस्थान सरकार
ग्रामीण विकास एवं पंचायती राज विभाग
(अनुभाग-3, महात्मा गांधी नरेगा)

क्रमांक:एफ 4(21)ग्रावि/नरेगा/एमआईएस/NMMS   जयपुर, दिनांक   **11 JUL 2025**

जिला कार्यक्रम समन्वयक, ईजीएस एवं
जिला कलक्टर,
समस्त राजस्थान।

विषय:— महात्मा गांधी नरेगा योजनान्तर्गत NMMS के माध्यम से अपलोड की जा रही श्रमिक उपस्थिति की चैंकिंग प्रतिदिन ग्राम पंचायत, पंचायत समिति एवं जिला स्तर से किये जाने के संबंध में।

सन्दर्भ:— ग्रामीण विकास मंत्रालय, भारत सरकार से प्राप्त पत्र दिनांक 08.07.2025 के क्रम में

उपरोक्त विषयान्तर्गत सन्दर्भित पत्र के क्रम में लेख है कि महात्मा गांधी नरेगा योजनान्तर्गत NMMS के माध्यम से अपलोड की जा रही श्रमिक उपस्थिति की जिला, ब्लॉक एवं ग्राम पंचायत स्तर से प्रतिदिन श्रमिक उपस्थिति की चैंकिंग की जावेगी। जिसका विवरण निम्न प्रकार है:—

- **ग्राम पंचायत स्तर** से ग्राम रोजगार सहायक/ग्राम विकास अधिकारी/कनिष्ठ सहायक द्वारा शत–प्रतिशत मस्टररोल पर अपलोड की गई फोटो की चैंकिंग की जावेगी।

- **पंचायत समिति स्तर** से विकास अधिकारी सह कार्यक्रम अधिकारी, नियमित कार्मिक एवं संविदा कार्मिक द्वारा अलग–अलग 200 मस्टररोल अथवा 20 प्रतिशत मस्टररोल पर अपलोड की गई फोटो की चैंकिंग की जावेगी।

- **जिला स्तर** से डीपीसी द्वारा 30 मस्टररोल, नियमित कार्मिक द्वारा 100 मस्टररोल अथवा 10 प्रतिशत मस्टररोल एवं संविदा कार्मिक द्वारा 200 मस्टररोल अथवा 10 प्रतिशत मस्टररोल पर अपलोड की गई फोटो की चैंकिंग की जावेगी।

उक्त के संबंध में विस्तृत दिशा–निर्देश हेतु ग्रामीण विकास मंत्रालय, भारत सरकार से प्राप्त पत्र की प्रति संलग्न है। पत्र में दिये गये निर्देशों के अनुसार नियमित रूप से कार्यवाही किया जाना सुनिश्चित करे एवं प्रतिदिन ग्राम पंचायत/पंचायत समिति/जिला स्तर से चैक की गई फोटो का विवरण गूगल शीट पर अपलोड किया जाना सुनिश्चित करे।

संलग्न :– उपरोक्तानुसार।

(पुष्पा सत्यानी)
आयुक्त, ईजीएस

प्रतिलिपि निम्न को सूचनार्थ एवं आवश्यक कार्यवाही हेतु प्रेषित है :—
1. निजी सचिव, अतिरिक्त मुख्य सचिव, ग्रामीण विकास विभाग।
2. अतिरिक्त जिला कार्यक्रम समन्वयक एवं मुख्य कार्यकारी अधिकारी, जिला परिषद समस्त राजस्थान।
3. विकास अधिकारी सह कार्यक्रम अधिकारी, पंचायत समिति

Signature valid

Digitally signed by Pushpa Satyani
Designation Commissioner
Date: 2025.07.11 20:19:19 IST
Reason: Approved

Krishi Bhawan, New Delhi
Dated: 08th July, 2025

To,

The Principal Secretary/Secretary/ Commissioner,
(In charge of Mahatma Gandhi NREGA),
Department of Rural Development,
All the States/UTs (Except Delhi & Chandigarh)

Subject: Immediate Corrective Action regarding Misuse of NMMS App and strengthening of Monitoring Mechanism at All Levels.

Sir/Madam,

It has come to the notice of the Ministry that in several instances, the use of the **National Mobile Monitoring System (NMMS)** for capturing daily attendance and work site photographs under MGNREGA is being **misused or manipulated**. Such serious discrepancies undermine the credibility of the digital attendance system and may lead to potential misuse of public funds. Some of the discrepancies found in uploading of photographs in NREGASoft through NMMS app are mentioned as under :

  i.   Upload of irrelevant or unrelated photographs
  ii.   Photo-to-photo capturing instead of live work images
  iii. Mismatch in actual vs recorded count
  iv.   Mismatch in gender composition of workers
  v.   Same photo of workers in multiple Muster Roll
  vi.   Mismatch in workers in morning and afternoon photos
  vii. Non uploading of photos in afternoon session

2.   These irregularities raise significant concerns regarding the lack of monitoring and accountability at the State, District and Block levels, which is affecting the integrity of the implementation process and may lead to financial irregularities and potential corruption. Thus, the purpose of implementation of NMMS in Mahatma Gandhi NREGS is really at stake.

3.   Therefore, to re-establish the transparency and accountability of the NMMS app in Mahatma Gandhi NREGS, MoRD has taken the following decisions to be complied by all the States/UTs in a serious manner with immediate effect.

A. **Proposed monitoring procedure to be followed:**

  i.   **At GP level**: 100% verification of all uploaded photos and attendance at the end of 'T' day (Same day of uploading attendance through NMMS app) by GRS and Panchayat functionaries.
  ii.   **At Block level**: Programme officer, Block-level **Permanent Staff and** Block-level Contractual **Staff** will check 200 photos or 20% of uploaded photos each in the Block, **whichever is less by T+1 day randomly.**
  iii. **At District level**: District Programme Coordinator (DPC) will check 30 photos and District-level Permanent Staff will check 100 photos or 10% of uploaded photos each and District-level Contractual Staff will check 200

photos or 10% of uploaded photos each in the district, whichever is less by T+1 day randomly.

iv. **At State level:** Commissioner will check 20 photos and State-level Permanent Staff will check 100 photos or 5% of uploaded photos, State-level Contractual Staff will check 200 photos or 5% of uploaded photos in the State, whichever is less by T+2 day randomly.

[The proposed primary Standard Operating Procedure (SoP) of the same along with cross check mechanism is under process. The newly developed system will be on-board in NREGASoft after development and duly tested.]

Till that period, the manual verification process should be ensured by the State/UTs. The State/UTs will share the <u>verification report with the Ministry on a daily basis</u> as per the prescribed proforma. (Annexure I)

B. **Strict Action Against delinquent users:**

All States/UTs must identify users and officials responsible for misuse or deliberate manipulation of the NMMS system and take <u>strict disciplinary action against such user(s) accordingly</u>. Such actions must be aimed at eradicating the misuse and preventing recurrence.

C. **Submission of Action Taken Report (ATR):**

Action Taken Report (ATR) against such concerned erring officials mentioned in para 3(B) above be <u>furnished to this Ministry</u> regularly on priority basis.

D. **Constitution of NMMS Monitoring Cells:**

After analyzing such discrepancies, the Ministry has decided that all the States/UTs must constitute dedicated NMMS Monitoring Cells at the State, District, and Block levels with the existing staff resources. These cells will be responsible for daily scrutiny of uploaded data, photo validation, and reporting of anomalies. Existing IT manager/official may be designated as a Nodal Officer for this monitoring cell.

(It is being monitored by the National level team on daily basis)

4. **Module of exemption:**

Exemption requests will not be considered unless the NMMS user uploads valid documentary proof in the system prior to claiming exemption through GP login or PODBA login. In cases such as device not working or mobile network unavailability, the user must upload either a screenshot or an e-ticket number in the system as evidence for the exemption claim. Accordingly, the necessary changes have been implemented in both NREGASoft and the NMMS app.

5. **Source of report:**

The entire monitoring process shall be conducted diligently and any anomalies or mismatch can be identified from the NREGASoft website [nrega.nic.in > Key features > Report > View Daily attendance (NMMS App)] (Available for 15 days only) and must be reported to the concern higher authorities for taking prompt action accordingly.

6. **Purchase Hard Disk for documentation:**

Since photos are not available on the NREGASoft after 15 days, all uploaded photos and workers' attendance details must be downloaded and saved in a hard disk at the District Office without fail. The district authority keeps a soft copy (downloaded from NREGASoft) of all uploaded photos for every work, for each day, from all Gram Panchayats (Block-wise) under their jurisdiction. This is needed as proof of documentation during inspection visits or Social Audits to ensure transparency.

All the photos and necessary information shall be produced by the Gram Panchayat to the monitoring visit team or the Social Audit team. These records are to be kept under the custody of the concerned district as documentation proof for at least 1 year or until the Social Audit is conducted, whichever is later.

The instructions must be strictly followed and the State/UTs must ensure that the process of downloading photos be commenced from 14th July, 2025 onwards.

For this purpose, requisite HARD DISK has to be procured for each District level authority from GeM portal by the State/ UT level as per GFR. The expenditure may be borne from the Administrative Cost of MGNREGA.

7. **Enabling new provision in NREGASoft:**

In view of anomalies found in capturing attendance through the NMMS app, a provision of **Editing Muster Roll before generation of wage list/FTO after due verification shall be introduced** in NREGASoft to restrict misuse and irregularities of the NMMS app. The development is under process.

8. **Mandatory compliance to capture afternoon attendance:**

There is an existing provision in NREGASoft for capturing afternoon photos along with the morning session in NMMS app. However, it has been observed that in many cases, users are deliberately bypassing this requirement by uninstalling the app on the following day in order to take the attendance of next day. Since the app restricts to capture the attendance of a particular day if afternoon photo of previous day was not captured. This misuse of the app is a serious concern and needs strict disciplinary action against the responsible field functionaries.

A list of such users will be shared with the respective States/UTs for close monitoring and necessary disciplinary measures. States/ UTs can also check the same from NREGASoft (nrega.nic.in > Key features > Report > View Daily attendance (NMMS App)] (Available for 15 days only)

It is also hereby informed that the Ministry is in the process of implementing a provision wherein generation of the wage list shall be prohibited if both the morning and afternoon session photographs are not properly uploaded through the NMMS app on a daily basis. You are requested to take note of this proposed provision and ensure that all concerned functionaries at the field level are appropriately informed and prepared to comply with the same.

9. **Generation of e-MR and payment of Mate:**

The e-Muster Roll (e-MR) for Mates will be automatically generated from the PO login with all pre-filled details such as the Mate's name, ID, designation, work code, muster roll number and number of engagement days after the Mate is mapped to the muster roll. Consequently, the manual entry of Mate engagement details (like attendance and payment) into the semi-skilled e-MR at the time of payment required to generate the wage list and FTO will be discontinued.

i. The system will automatically calculate the full-day wage amount at the semi-skilled rate only if both the morning and afternoon geo-tagged photos are correctly uploaded in NREGASoft.

ii. If only one photo (either morning or afternoon) is uploaded on a given day, the system will calculate half-day wages at the semi-skilled rate.

iii. If no photo is uploaded, no payment will be calculated for that day.

iv. In case of a missing of photo upload in any day, the system will restrict the same user from marking attendance on the next day, and no wage will be calculated for the day of default.

v. For users mapped to multiple works and multiple muster rolls, the system will consider all morning photos across all muster rolls as one unit, and all afternoon photos as another unit. If any photo within a unit is missing, the system will apply a half-day wage deduction for that user on that day.

The newly developed system will be on-board in NREGASoft after development and duly tested.

10. Revised Provisions of Registration, Engagement and Monitoring of Semi-skilled (Mate) and Skilled Workers through NMMS and NREGASoft:

To strengthen the system and enhance transparency in the implementation of the NMMS App, the following newly proposed provisions may be incorporated into NREGASoft for better monitoring of registration and payments of semi-skilled and skilled workers under MGNREGA.

The key provisions to be implemented are as follows:

i. The Job Card number shall be made mandatory for the registration and engagement of all of Mate, semi-skilled and skilled workers.

ii. Payments to all skilled and semi-skilled workers shall be processed only through the Aadhaar-Based Payment System (ABPS).

iii. A mechanism shall be introduced to prevent the generation of multiple Mate IDs for the same individual. Only one Mate ID shall be allowed per Job Card.

iv. A provision for blacklisting of Mates shall be introduced with access from the State Commissioner's login, DPCDBA login, and PODBA login.

v. Editing of Muster Rolls shall be permitted only from the PO login and limited only to reduction of attendance.

vi. The daily attendance report of NMMS in NREGA portal shall include the Mate ID also.

vii. In exceptional cases, editing of a Mate assigned to an ongoing Muster Roll during its active period shall be allowed through the PO login.

viii. The system shall restrict the same individual from being assigned as both a Mate and an Unskilled Worker in the same Muster Roll.

The proposed primary Standard Operating Procedure (SoP) of the same to outline the updated process and corrective measures is under process. The newly developed system will be on-board in NREGASoft after development and duly tested.

11. Training to field functionaries:

All States/UTs are requested to ensure that the required training is delivered to field functionaries by the district-level authorities, under the guidance of State officials. This training is aimed at updating them on the proper use of the NMMS app and minimizing its misuse at the field level.
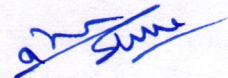
12. **Zero Tolerance Policy:**

The Ministry reiterates that no relaxation will be given in matters concerning the misuse or manipulation of NMMS. All States/UTs are hereby instructed to treat the issue with the utmost seriousness.

13. This monitoring pyramid and corrective measure is intended to restore accountability, ensure data integrity and enhance public trust in MGNREGA operations specially in case of transparency of NMMS application. The Ministry expects full cooperation and immediate action. Strict adherence to the order is anticipated from all the States/UTs **with immediate effect**.

14. This issued with the approval of the Competent Authority.

Yours faithfully

Encl: As above.

(Abhishek Kumar)
Under Secretary (Mahatma Gandhi NREGA)
e-mail: kumar.abhishek25@gov.in

Copy to:

1. ACS/Principal secretary/Secretary (RD/RD &PR), All the States/UTs (except Delhi & Chandigarh)
2. DDG, NIC-DRD-with a request to make necessary changes in NMMS app as well as in NREGASoft to make the system more robust to eradicate the manipulation by the NMMS user(s)
3. STD, NIC-DRD to upload this order in nrega.nic.in
4. PS to HMRD/HMOS (RD)
5. PSO to SRD
6. PS to JS(RE)
7. All DS/Director (RE)
8. All US/AD(RE)
9. All Sections (RE)

Daily reporting Format for Mannual Checking of NMMS Monitoring:

1. Objective:-

To ensure transparent, accountable, and tamper-proof attendance recording at MGNREGA worksites using NMMS, and to introduce a multi-tier verification mechanism through NMMS App and NREGASoft integration, with red-flagging for discrepancies.

A. Submitted to Block Level Officials by GP officials:(within T day)

Responsible Person	Verification Day	Target	No of Photos Actual Checking Done	Name of GP	Work Code (to be mentioned individually)	MR No. (to be mentioned individually)	Accepted Photo (No.)	Rejected Photo (No.)	Reason of Rejection	Action Taken
GRS	T day (Attendance captured Day)	All photos (100%) captured by Mate								
Panchayat Secretary	T Day (Attendance captured Day)	All photos (100%) captured by Mate & GRS								

Responsible Person	Verification Day	Target	No of Photos Actual Checking Done (Total no collate at Block level)	Accepted Photo (No.)	Rejected Photo (No.)	
GRS (Total no collate at Block level)	T day (Attendance captured Day)	All photos captured by Mate				
Panchayat Secretary (Total no collate at Block level)	T Day (Attendance captured Day)	All photos captured by Mate & GRS				

Responsible Person	Verification Day	Target	No of Photos Actual Checking Done	Name of GP/Block/ Dist	Work Code	MR No.	Accepted Photo (No.)	Rejected Photo (No.)	Reason of Rejection	Action Taken
PO	T + 1 Day	200 Photos or 20% of								

	(1 Day after attendance Captured)	uploaded photos in the Block								
Contractual Staff	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block each								
Permanent Staff	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block each								

C. <mark>**Submitted to State Level Officials by District officials**:(Within T+1 day)</mark>

Responsible Person	Verification Day	Target	No of Photos Actual Checking Done (Total no)		Accepted Photo (No.)	Rejected Photo (No.)	
GRS **(Total no collate at District level)**	T day (Attendance captured Day)	All photos captured by Mate					

Panchayat Secretary **(Total no collate at District level)**	T Day (Attendance captured Day)	All photos captured by Mate & GRS					
PO **(Total no collate at District level)**	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block					
Contractual Staff **(Total no collate at District level)**	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block each					
Permanent Staff **(Total no collate at District level)**	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block each					

Responsible Person	Verification Day	Target	No of Photos Actual Checking Done	Name of GP/Block /Dist	Work Code	MR No.	Accepted Photo (No.)	Rejected Photo (No.)	Reason of Rejection	Action Taken
DC	T + 1 Day (1 Day after attendance Captured)	30 Photos								
Contractual Staff	T + 1 Day (1 Day after attendance Captured)	200 Photos or 10% of uploaded photos in the Block each								
Permanent Staff	T + 1 Day (1 Day after attendance Captured)	100 Photos or 10% of uploaded photos in the Block each								

D. **Submitted to MORD Level by STATE officials**:(Submitted by T+2 days)

Responsible Person	Verification Day	Target	No of Photos Actual Checking Done	Accepted Photo (No.)	Rejected Photo (No.)
GRS **(Total no collate at State level)**	T day (Attendance captured Day)	All photos captured by Mate			
Panchayat Secretary **(Total no collate at State level)**	T Day (Attendance captured Day)	All photos captured by Mate & GRS			
PO **(Total no collate at State level)**	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block			
Contractual Staff **(Total no collate at State level)**	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block each			

Permanent Staff **(Total no collate at State level)**	T + 1 Day (1 Day after attendance Captured)	200 Photos or 20% of uploaded photos in the Block each			
DC **(Total no collate at State level)**	T + 1 Day (1 Day after attendance Captured)	30 Photos			
Contractual Staff **(Total no collate at State level)**	T + 1 Day (1 Day after attendance Captured)	200 Photos or 10% of uploaded photos in the Block each			
Permanent Staff **(Total no collate at State level)**	T + 1 Day (1 Day after attendance Captured)	100 Photos or 10% of uploaded photos in the Block each			
Commissioner (State)	T + 2 Day (2 Day after attendance Captured)	20 photos			

Contractual Staff (State level)	T + 2 Day (2 Day after attendance Captured)	200 Photos or 5% of uploaded photos in the Block each			
Permanent Staff (State Level)	T + 2 Day (2 Day after attendance Captured)	100 Photos or 5% of uploaded photos in the Block each			