

E-mail

GOVERNMENT OF RAJASTHAN
RURAL DEVELOPMENT & PANCHAYATI RAJ DEPARTMENT

No. PS/RD & PR/2008

Dated : 6th October, 2008

All Collectors & District Programme Co-ordinators,
National Rural Employment Guarantee Scheme,
Rajasthan

Sub : Preparation of Annual Action Plan & Labour Budget Estimates for 2009-10.

Sir/Madam,

In continuation to the earlier communication on the subject, it is once again emphasized that in order to relaise the second objective of NREGA i.e. creation of durable assets to provide a sustainable base for livelihoods of the poor, it is extremely important that utmost attention is paid to preparation of the Annual Action Plan particularly at the level of DPC and the District Level Officers of the Technical Departments. You will kindly agree that it cannot be reasonably expected from Panchayats that they can propose works based on technical feasibility. Therefore, as already advised the works proposed by the Panchayats must be examined on the basis of technical feasibility and only those meeting the criteria should be included.

Our past experience in last 3 years on selection of works leaves much to be desired. Our field visits have revealed that most of the works undertaken suffered from the following lacunas :

- (i) Most of the road works were outside the core network of PWD and were not perceived to be much of utility to the community. Quality of works was deplorable as no compaction of soil was done and gravel was either not used and it used, it was not compacted. Thus, the roads are vulnerable for erosion during rains and otherwise.
- (ii) In case of water conservation works, particularly of Talab/Nadi/Pond digging works, the catchment of these water bodies was not taken up for cleaning/renovation/desilting with the result that most of the works are only 'holes' and may not fulfil the objective of water conservation.
- (iii) Pasture Development works suffered from high mortality of trees, poor selection of varieties, inappropriate sowing practices, poor germination of grass seeds etc.

Therefore, it must be ensured that all these deficiencies are taken care of at the time of planning these works before including them in the Annual Action Plan.

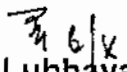
The Annual Action Plans shall be scrutinized by XEN (NREGA) and approved by the DPC before being put up to the Zila Parishad for approval. A check list for examination of those plans is enclosed. The check list is only illustrative and not exhaustive. Collectors may include more points if they desire.

After the Annual Action Plan is approved by Zila Parishad, it would be sent to Director, EGS where it will be examined and approved. Only after approval at State level, the Plan would be implemented.

NREGA can become a major instrument for poverty alleviation by regenerating the village Eco-System i.e. water bodies, trees, grasses which traditionally have been the mainstay of the poor people. 66% people in rural areas still depend on agriculture and livestock for their livelihood and these activities are vital to sustain it. Therefore, proactive role of the Collector in preparing an imaginative Action Plan taking into account the local resource endowments and needs would go a long way in developing our rural areas and alleviating poverty.


Yours faithfully,

Encl : As above.


(Ram Lubhaya)
Pr. Secretary to Government

Copy to :

1. All Officer's-in-charge of the District with the request that during their visit to the districts, the action taken in preparation of the Annual action Plan may please be reviewed in detail.
2. All Divisional Commissioners, Rajasthan for information and necessary action.
3. All CEO's, Zila Parishad, Rajasthan.


Pr. Secretary to Government

Check List for Scrutilizing the Annual Action Plans by DPC's

- 1 Whether the works included in the Annual Plan by the Panchayats are in order of priority as per Schedule-I of NREGA ? Y/N
- 2 Whether the Panchayats have maintained 60:40 labour material ratio in the proposed works ? Y/N
- 3 Whether the works proposed by the Panchayats have been technically examined in relation to their technical feasibility and usefulness to the community at Block Level as per the instructions ? Y/N
- 4 Whether the incomplete works and ongoing works have been included in the AAP both by the Panchayats and PIA's ? Y/N
- 5 Whether sufficient number of works keeping in view the labour budget projections proposed in the AAP at Panchayat level ? Y/N
- 6 Whether the Panchayats have included sufficient number of Cateegory-IV works (on priority for BPL beneficiaries)? If not, why ? (Note : Each Panchayat must include at least 50 beneficiaries on the average in the AAP and this must be ensured) Y/N
- 7 Whether the following Departments have proposed 15% each of the total AAP works ?(Other than individual beneficiary works) : Y/N
 - (i) PWD
 - (ii) Forest
 - (iii)(a) Water Resources
 - (b) CAD

(These Departments should also include the sanctioned but not started works, incomplete and ongoing works in their plans)
- 8 Have at least 2 macro Watershed Development Works per Panchayat Samiti (excluding Desert Districts) included in the AAP on the basis of proposals given by XEN (LR) of Zila Parishad ? (If not, have the proposals and include the same in the AAP) Y/N
- 9 Whether the expected outcomes have been indicated by the Panchayats and PIA's in the proposals ? Y/N
- 10 Whether the Water Conservation Works and Road works proposed by the Panchayats are as per the Master Plan of Irrigation Department.& core network of PWD and got technically vetted from these departments at Panchayat Samiti level ? (If not, it should be done before the plan is put up to Zila Parishad for approval) Y/N
- 11 While including Water Conservation Works in the AAP, whether it has been ensured that :
 - (i) The needs of desilting/cleaning/demarcating the catchments of these water bodies have been taken into account Y/N
 - (ii) The Agore (catchment area of Tanka) of Tankas in desert area has been included as part of the Tanka construction Y/N
- 12 Whether Water Resources Department has included the following in their proposals :
 - (i) Renovation & desilting of all the Irrigation Tanks alongwith the canal system which are with the Panchayats Y/N
 - (ii) Renovation & desilting of all the Irrigation Tanks alongwith the canal system which are with the Water Resources Department Y/N

If yes, please check the following :

No. of Tanks	Water Resources Deptt.	Panchayati Raj Deptt.	No. included in the Plan

(If not, all these works are to be got included on priority before the plan is put up to the Zila Parishad for approval)
General comments by Examining Officer :

Executive Engineer
(NREGA)

Comments of DPC :

Collector & DPC
(NREGA)

Examination of the Plan at State Level

- 1 Whether the Plan conforms to the Operational Guidelines and the guidelines issued by the State Government ? Y/N
- 2 Whether the incomplete, ongoing and sanctioned but not started works of year 2008-09 included in the Plan ? Y/N
- 3 Whether the Plan follows priorities in Schedule-I of NREGA Y/N
- 4 Categorywise works included in Plan :

S.No.	Category	No. of works
1	Water Conservation	
2	Roof top Water Harvesting	
3	Drought proffing (Afforestation, Pasature Dev. etc)	
4	Well recharging Structures	
5	Category-IV works	
6	Flood Control	
7	Watershed Development	
8	Rural Connectivity	
9	Others	

- 5 The Annual Action Plan is in order and is recommended for approval
or

The AAP is not in order and suffers from the following infirmities :

- (i)
- (ii)
- (iii)
- (iv)

Project Director (RE)

Director, EGS

Pr. Secretary, RD & PR